

Message Text

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FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC PRIORITY 2250

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY KINSHASA

AMEMBASSY LUSAKA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY DUBLIN

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EXDIS

E.O. 11652: GDS

TAGS: PFOR, AO, US, CG, ZA, DA

SUBJECT: ASSISTANCE TO ZAMBIA, ZAIRE AND AGNOLA: THE DANES LOOK AT
SOUTHERN AFRICA.

REF: STATE 037690

SUMMARY: DCM AND POLCOUNS DISCUSSED ANGOLA QUESTION
AND ASSISTANCE TO ZAMBIA AND ZAIRE WITH MFA POLITICAL
DIRECTOR OLE BIERRING AND HIS DEPUTY BENT HAAKANSON WHO
HANDLES AFRICA. IT IS POSSIBLE THAT THE DANISH GOVERNMENT
MIGHT AUGMENT PRESENT ONGOING AID PROGRAM IN ZAIRE AND
ZAMBIA, BUT PROBABLY IN THE CONTEXT OF PROVIDING ASSISTANCE
TO ANGOLA AS WELL. END SUMMARY

1. BIERRING RECOUNTED WHAT HAD HAPPENED AT POLITICAL
DIRECTORS MEETING IN LUXEMBOURG, ALREADY WIDELY REPORTED

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BY ADDRESSEE POSTS. HE NOTED, HOWEVER, THAT IF FRANCE

HADN'T BROKEN RANKS, DENMARK, AND THE OTHERS, COULD EASILY HAVE WAITED UNTIL FEBRUARY 23 FONMIN MEETING AND ENDEAVORED AT THAT TIME TO RECOGNIZE MPLA IN AN ORGANIZED AND COORDINATED MANNER. THEY WOULD HAVE HOPED THAT THE FEW EXTRA DAYS MIGHT HAVE ALLOED THEM TO HAVE DRAWN UP THE RECOGNITION IN SUCH A WAY AS TO EXPRESS IN STRONG TERMS THE NEED FOR REMOVAL OF THE CUBANS. BIERRING STILL HOPES THAT THE NINE CAN AGREE ON A COMMUNIQUE NEXT WEEK IN LUXEMBOURG, CALLING FOR THE DEPARTURE OF CUBAN FORCES AND SOVIET ADVISERS, BUT HE WAS NOT SANGUINE ABOUT THIS.

2. BIERRING MADE THE POINT THAT, HAVING NOW RECOGNIZED THE MPLA, EC-9 AMBASSADORS SHOULD BE ACCREDITED AS SOON AS POSSIBLE TO ANGOLA, HOPEFULLY IN TIME TO REDRESS THE BALANCE THREERE. IT FOLLOWED FROM THIS PREMISE THAT IF THESE AMBASSADORS WERE TO HAVE ANY LEVERAGE, THEY WOULD HAVE TO COME BEARING GIFTS.

3. WE STRESSED THE NEED FOR STRENGTHENING FRIENDLY COUNTRIES IN THE AREA TO COUNTERBALANCE THE SITUATION IN ANGOLA AND, THEREFORE, ASKED THE DANES TO CONSIDER FAVORABLY INCREASED ASSISTANCE TO ZAIRE AND ZAMBIA, USING ARGUEMNTS REFTEL. THE ANSWER WAS THAT WHILE DENMARK MIGHT CONSIDER INCREASED ASSISTANCE TO THESE TWO COUNTRIES, IT MIGHT BE SUCH ASSISTANCE SHOULD BE GIVEN IN THE CONTEXT OF OVERALL AID TO SOUTHERN-CENTRAL AFRICA, INCLUDING ANGOLA. DENMARK ALREADY HAS AN ANNUAL AID BUDGET OF ABOUT \$260 MILLION AND DIVDES RECEIPT COUNTRIES INTO CATEGORIES. INDIA, TANZANIA, AND BANGLADESK ARE IN THE TOP CATEGROY, WHEREAS ZAMBIA AND ZAIRE ALONG WITH KENYA AND PERHAPS OTHER AFRICAN COUNTRIES ARE IN THE SECOND CATEGORY. THE DANES OPERATE A HOSPITAL KINSHASA AND RELATIVELY EXTENSIVE TECHNICAL ASSISTANCE AND EXCHANGE PROGRAMS IN ZAMBIA. FUNDING FOR THESE TWO COUNTRIES COULD BE AUGMENTED IF, AS OFTEN HAPPENS, PLANNED PROJECTS ELSEWHERE ARE NOT IMPLEMENTED AND FALLOUT FUNDS BECOME AVAILABLE.

4. IN ANALYZING HOW AID COULD BE GIVEN TO SOUTHERN AFRICA THE DANES NOTED THAT SUPPORT TO LIBERATION MOVEMENTS CAME FROM THE SO-CALLED APARTHEID FUND. OBVIOUSLY, FUNDS ALLOTTED TO INDEPENDENT COUNTRIES WOULD HAVE TO BE HANDLED IN A DIFFERENT WAY, WHICH WOULD TAKE A CERTAIN AMOUNT OF TIME. THE DANES
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BELIEVED THAT AS A RESULT OF NEXT WEEK'S EC NIE DISCUSSIONS, ASSISTANCE TO SOUTHERN AFRICA MIGHT BE COORDINATED UNDER AN EC UMBRELLA. THE DANES BELIEVED, HOWEVER, THAT IT WAS MORE LIKELY THAT INDIVIDUAL COUNTRIES WOULD HAVE TO INCREASE THEIR BILATERAL EFFORTS. IF THIS WERE DONE, DENMARK WOULD LOOK AT THE AID QUESTION TO SOUTHERN AFRICA AS A WOLE.

5. COMMENT: THE DANISH GOVERNMENT IS TORN BETWEEN ITS LONG-STANDING

RELATIONSHIP WITH NETO, WHOME MANY STILL REGARD AS A GENUINE
NATIONALIST WHO WOULD FREE HIMSELF FROM SOVIET INFLUENCE WITH
SUFFICIENT WESTERN ASSISTANCE, AND SENTIMENT IN THE FOLKETING
WHICH OPPOSES AID TO ANGOLA, PARTICULARLY AS LONG AS THE
CUBANS REMAIN. THE DANISH POSITON IS STILL FLUID AND CAN BE
INFLUENCED BY OTHER MEMBERS OF THE NINE.
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